

## Message Text

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PAGE 01 NICOSI 01324 01 OF 02 210952Z  
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
SS-15 ACDA-07 TRSE-00 NSCE-00 SSO-00 USIE-00  
INRE-00 DHA-02 DPW-01 /075 W  
-----210956Z 121651 /13/45

O P 191350Z MAY 77  
FM AMEMBASSY NICOSIA  
TO SECSTATE WASHDC IMMEDIATE 5863  
INFO USMISSION USUN NEW YORK PRIORITY  
AMEMBASSY ATHENS PRIORITY  
AMEMBASSY ANKARA PRIORITY  
AMEMBASSY LONDON PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 NICOSIA 1324

C O R R E C T E D C O P Y (TEXT PARA 4)

E.O. 11652: GDS  
TAGS: PFOR, PINS, CY  
SUBJECT: CYPRUS NEGOTIATIONS: NICOSIA TALKS

REFS: (AAL NICOSIA 1279; (B) NICOSIA 1318

1. SUMMARY: NICOSIA TALKS NOW SCHEDULED TO BEGIN MAY 20 WITH SECOND MEETING SCHEDULED MAY 26. UN OFFICIALS ALMOST CERTAIN THIRD MEETING WILL TAKE PLACE JUNE 3. PARTIES HAVE AGREED TO POLICY OF RESTRAINT WITH PRESS BUT GREEK CYPRIOT NEGOTIATOR "CANNOT WARM TO" OTHER U.S. SUGGESTIONS ON AMPLIFICATION OF SUBSTANCE OF NICOSIA TALKS. IT APPEARS MISSING PERSONS THREAT TO PREVENT MAY 20 MEETING (REF B) HAS SUBSIDED. END SUMMARY.

2. ON MAY 18 GORGE ADVISED US THAT PRE-NICOSIA MEETING CONSULTATIONS WITH GREEK CYPRIOT NEGOTIATOR PAPADOPOULOS AND TURKISH CYPRIOT NEGOTIATOR ONAN HAVE BEEN COMPLETED. BOTH  
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PAGE 02 NICOSI 01324 01 OF 02 210952Z

SIDES HAVE AGREED THAT FIRST NICOSIA MEETING WILL TAKE PLACE AT 4:00 P.M. LOCAL, MAY 20, AT THE LEDRA PALACE HOTEL. SECOND MEETING IS SCHEDULED AND AGREED BY BOTH PARTIES FOR MAY 26. ONAN WAS RELUCTANT TO AGREE TO THIRD MEETING BEFORE UNSC DEBATE, BUT DE CUELLAR AND GORGE ARE CONFIDENT HE WILL ULTIMATELY CONSENT. THEY ARE LOOKING TO A THIRD MEETING JUNE 3. THEY HAVE ARGUED WITH ONAN THAT

MAY 20 MEETING WILL BE FOR HIM TO CLARIFY POINTS LEFT OPEN IN VIENNA AND FOR GENERAL ORGANIZATIONAL PURPOSES. TWO FURTHER MEETING WILL THEN BE REQUIRED: ONE ON TERRITORY AND ONE ON CONSTITUTION. DURING THE JUNE 3 MEETING DE CUELLAR WILL PRESS BOTH SIDES TO FIX A FIRM DATE FOR A FOURTH MEETING TO TAKE PLACE LATER IN JUNE AFTER THE SECURITY COUNCIL DEBATE ON UNFICYP RENEWAL.

3. PAPADOPOULOS HAS INDICATED HE WILL COOPERATE WITH UN DESIRES FOR THIR AND FOURTH MEETINGS. HE HAS SEEN ARCHBISHOP MAKARIOS RECENTLY. LATTER'S INSTRUCTIONS ARE THAT PAPADOPOULOS SHOULD BE AS COOPERATIVE AS POSSIBLE ON TIMING AND FREQUENCY. PAPADOPOULOS WILL ASK ONAN TO BE MORE FORTHCOMING ON TERRITORY AND ALSO EXPECTS TO ENGAGE ONAN IN A DISCUSSION OF THE THREE FREEDOMS MENTIONED IN PARA 3 OF THE MAKARIOS/DENKTASH JANUARY 27 INSTRUCTIONS TO NEGOTIATORS.

4. ONAN HAS AGREED TO ANSWER THE QUESTIONS LEFT OPEN IN VIENNA. ONAN ASKED UN OFFICIAL S WHAT PAPADOPOULOS EXPECTS ON TERRITORY. THEY TOLD ONAN THAT PAPADOPOULOS WILL ASK FOR MORE DISCUSSION ON GREEK CYPRIOT MAP AND SOME INDICATION OF TURKISH CYPRIOT TERRITORIAL REQUIREMENTS. DE CUELLAR ASKED ONAN TO DO HIS BEST TO BE POSITIVE IN DISCUSSIONS ON TERRITORY. ONAN SAID HE WOULD TRY, BUT ON THE OTHER HAND TURK CYPRIOTS CONTINUE TO SEE THAT CONSTITUTIONAL ISSUE AS THE MORE IMPORTANT ASPECT OF THE NEGOTIATIONS. DE CUELLAR TOOK THIS TO MEAN THAT ONAN WILL NOT BE ABLE TO SAY MUCH ON TERRITORY.  
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PAGE 03 NICOSI 01324 01 OF 02 210952Z

5. BOTH NEGOTIATORS HAVE ASSURED DE CUELLAR THEY WILL RESTRAIN THEMSELVES IN DEALINGS WITH THE PRESS AFTER MEETINGS "IF THE OTHER BEHAVES." GORGE SAID THAT IN VIEW OF FACT THAT GREEK SIDE WAS WORST PRESS LEAK OFFENDER IN VIENNA IT WAS SIGNIFICANT THAT PAPADOPOULOS HAD AGREED TO THIS FORMULA. PAPADOPOULOS WILL RESPOND TO PRESS QUESTIONS FOLLOWING MEETINGS BUT ONLY IN A GENERAL WAY. THERE WILL BE NO COMMUNIQUE ISSUED AT THE END OF NICOSIA MEETINGS. UN WILL MAKE A SIMPLE ANNOUNCEMENT IN EACH CASE SAYING WHEN NEXT MEETING WILL BE HELD.

6. GORGE SAID DE CUELLAR IS CONSCIOUS OF HIS PROMISE TO WEAVE U.S. SUGGESTIONS ON SUBSTANCE INTO TALKS. NEGOTIATORS THEMSELVES HAVE NOT AGREED. PAPADOPOULOS SAID "I CANNOT WARM UP TO THESE (AMERICAN) SUGGESTIONS." HOWEVER, GORGE NOTED, PAPADOPOULOS DID NOT SAY THIS IN A CRITICAL OR ABRASIVE WAY. DE CUELLAR WILL SEE HOW MUCH OF THE SUBSTANCE OF THE AMERICAN SUGGESTION HE CAN INTRODUCE.

HE DOES NOT BELIEVE THAT THE WILL BE ABLE TO DO MUCH WITH THE IDEA OF A TWO-LINE MAP BECAUSE PAPADOPOULOS WILL NOT DISCUSS A MAP WHICH WOULD GIVE TURKS MORE THAN 32.8 PERCENT. TURKS WOULD, DE CUELLAR FEARS, INSIST ON DISCUSSION OF AREA BETWEEN LINES IN ADDITION TO A ZONE BOUNDED ON SOUTH BY TURKISH FORWARD DEPLOYMENT LINE.

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PAGE 01 NICOSI 01324 02 OF 02 191431Z  
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C O N F I D E N T I A L SECTION 2 OF 2 NICOSIA 1324

7. THE THREAT OF ACTION BY THE MISSING PERSONS COMMITTEE (PCCPR) REPORTED REF B HAS SUBSIDED. PCCPR SENT A LETTER TO DE CUELLAR STATING ITS INTENTION TO PREVENT THE LEDRA PALACE MEETINGS IN THE ABSENCE OF AN AGREEMENT ON A MIXED COMMITTEE. DE CUELLAR RAISED THIS PROBLEM WITH PAPADOPOULOS, WHO ACKNOWLEDGED THAT HE HAD SEEN A COPY OF THE LETTER AND HAD TOLD THE PCCPR THAT AN EFFORT TO BLOCK THE MEETINGS WOULD BE COUNTERPRODUCTIVE. PAPADOPOULOS DID ASK DE CUELLAR IF THE UN COULD TAKE ACTION WITH ONAN TO ASSURE THAT THE SUBJECT OF MISSING PERSONS COULD BE DISCUSSED IN THE NICOSIA TALKS. DE CUELLAR DID SO. ONAN RESPONDED THAT HE COULD NOT AGREE BEFORE DENKTASH'S RETURN TO CYPRUS. AT THAT TIME, HOWEVER, ONAN WOULD RAISE THE ISSUE WITH DENKTASH AND TRY TO GET THE LATTER'S AGREEMENT TO DISCUSS THE MIXED-COMMITTEE QUESTION IN AN EARLY LEDRA PALACE MEETING.

8. DE CUELLAR REPORTED ONAN'S POSITION TO PAPADOPOULOS, WHO APPARENTLY USED THIS INFORMATION WITH PCCPR.

MAY 19 AGHON AND TA NEA NEWSPAPERS REPORTED THAT PCCPR  
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PAGE 02 NICOSI 01324 02 OF 02 191431Z

HAD DECIDED TO POSTPONE DEMONSTRATIONS AGAINST LEDRA  
PALACE MEETINGS ON THE GROUNDS THAT THE TURK CYPRIOTS  
"HAD AGREED TO DISCUSS MISSING PERSONS ISSUE." THIS WAS  
DISTORTION, GORGE NOTED, BECAUSE ONAN HAD NOT AGREED  
TO DISCUSS THE ISSUE, ONLY TO RAISE IT WITH DENKTASH.  
ON MAY 18, HE AND DE CUELLAR WERE SLIGHTLY CONCERNED THAT  
ERRONEOUS NEWS REPORTS MIGHT CAUSE ONAN  
TO BACK AWAY FROM HIS AGREEMENT TO SEEK DENKTASH'S  
PERMISSION TO DISCUSS ISSUE. AS OF 11:00 LOCAL MAY 19,  
HOWEVER, ONAN HAD NOT COMPLAINED TO UN, SO DE CUELLAR  
AND GORGE NOW FEEL THAT MAY 20 MEETING WILL TAKE PLACE  
AS SCHEDULED.  
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## Message Attributes

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